529.7 S96 A43 No. 26 b

IN THE SUPREME COURT OF THE STATE OF HAWAI'I

In the Matter of the COURTS OF THE THIRD CIRCUIT

OF

THE STATE OF HAWAI'I

ORDER EXTENDING THE NON-CONSENSUAL VIDEO CONFERENCE PILOT PROJECT IN THE COURTS OF THE THIRD CIRCUIT (By: Moon, C.J., Nakayama, Acoba, Duffy, and Recktenwald, JJ.)

Having considered the 2009 Non-Consensual Video Conference Pilot Project Report, submitted in accordance with our February 10, 2009, order extending the NON-CONSENSUAL VIDEO CONFERENCE PILOT PROJECT IN THE COURTS OF THE THIRD CIRCUIT (project), a copy of which is attached hereto,

IT IS HEREBY ORDERED that the project is continued, effective nunc pro tunc January 1, 2010 through January 31, 2012.

IT IS FURTHER ORDERED that the Chief Judge and the Chief Court Administrator of the Third Circuit shall submit for this court's consideration, annual reports about the pilot project. The reports shall be submitted no later than January 4, 2011 and January 4, 2012. The reports shall include, but need not be limited to, the number and types of matters heard by video conference during the term of the pilot project, the number and types of challenges and objections to video conference hearings, and the monetary and other resource savings, if any, that resulted from such video conference hearings. To the extent that

information is available, the reports shall include monetary and resource savings to parties and affected state or county agencies, including the Office of the Prosecuting Attorney, the Department of Public Safety, the Hawai'i Police Department, the Office of the Public Defender, and any other entity for which information is available.

DATED: Honolulu, Hawai'i, February 8, 2010.

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The Supreme Court of the State of Hawaii established a non-consensual video conference pilot project in the District, Circuit, and Family Courts of the Third Circuit Court. This project was conducted from January 1, 2008 through December 31, 2008. The project was ordered to be continued from January 1, 2009 through January 31, 2010.

It has been ordered that the Chief Judge and the Chief Court Administrator of the Third Circuit Court submit a report about the Non-Consensual Video Conference Pilot Project in the Courts of the Third Circuit, for the Supreme Court's consideration, by January 4, 2010. The following report includes data collected from the District, Circuit, and Family Courts of the Third Circuit Court. Please note that due to technical problems, there were some months when the video conferencing equipment could not be used.

1. The numbers and types of matters heard by video conference during the term of the pilot project:

In 2009, there were approximately <u>354</u> total hearings via video conference. Please refer to <u>Attachment I</u> for information about the numbers and types of matters heard by video conference during the term of the pilot project.

Attachment II gives information on the types of hearings heard each month in District, Family and Circuit Courts, for both the Hilo and Kona sides of Hawaii Island.

2. The number and types of challenges and objections to video conference hearings:

Court clerks who provided data did not note any objections to proceedings with hearings via video conference. Challenges were more of a technical nature, such as difficulties connecting to or hearing the distance site.

For illumination on the experience of video-conferenced hearings, this writer discussed challenges and objections with a random sampling of different attorneys.

Rec'd Email

Charlene Iboshi, First Deputy Prosecuting Attorney here in the County of Hawaii, stated that the prosecutors "think it's a good idea". She too notes occasional technical difficulties. She would like to see video conferencing expanded to include more mainland prison systems. This writer notes that there was one video conferenced hearing this past year to an Arizona prison.

Cody Frenz, a prosecutor based in Hilo, stated that she appreciated the convenience of the system, saying, "The video-conferences are now held in the courtroom; previously the judge, court staff, and attorneys had to go to a room in the courthouse that was quite a distance away. Now, there is no need to pack up and move".

Ms. Frenz also observed that "Flying can be stressful for anyone, let alone someone with mental health issues; having the video conferences allows them to continue treatment while making their appearance in court without the added stress of flying. The video conferences also diminish any safety concerns for transporting a mental health Defendant that may already be in restraints while at the hospital through a crowded airport and onto a confined plane".

One drawback that Ms. Frenz noted is that "There is a slight delay in the system [previously mentioned in the 2008 video conference report] by Kevin Hashizaki, Hilo prosecutor]; quite often there are a lot of instances of "speaking over one another" (unintentionally) due to the delay. However, even with this problem, the pros still outweigh the cons".

Kona prosecutors Dale Ross and Linda Walton both reported that their experience with video conferenced hearings have been completely positive, with the exception of technical problems such as difficulty hearing the distance site.

Peter Bresciani, a Public Defender based in Kona, stated that generally, he is opposed to video conferenced hearings. He does not dispute that these types of hearings can save money and resources because of the distance and costs of travel and transportation. However, he believes that they take a toll on the attorney-client relationship. He gave the example of a client who was in Honolulu; he spoke to her about doing a stipulated facts trial so she could be acquitted because of a mentally disease defect or disorder. While she agreed to the procedure, Mr. Bresciani said that it was very hard to make her comfortable with the documentation that needed to be signed to submit the matter for a

stipulated facts trial. When a client appears for a face to face hearing, Mr. Bresciani is able to go over the forms in person. In this example, Mr. Bresciani eventually had to have a colleague from the Honolulu Public Defender's office visit the client to execute the forms.

Mr. Bresciani also stated that, because of the nature of Public Defender work, he does not get many opportunities for in-person contact with clients who are in custody. However, the client is readily available to meet with him before or after traditional court appearances. With video conferenced hearings, he feels that the lack of in-person contacts with clients is detrimental to the attorney-client relationship.

That being said, Mr. Bresciani notes that the Kona court has been accommodating in allowing breaks during video conferenced hearings, so that counsel can privately discuss matters with the client, i.e., clearing the courtroom for a private discussion.

Hilo Public Defender Jennifer Wharton stated that aside from the delays in transmission, she believes that the system works well. She also noted that when she needs to speak with her distance client, the Third Circuit Judge clears the courtroom. However, she is not certain that the distance Judge does the same, stating that "Confidentiality is debatable".

For the report submitted last year, Dudley Akama, Deputy Attorney General, gave a picture of how traditional face-to-face Court proceedings impact mentally ill patients who must be transported to hearings from Hawaii State Hospital (HSH). Patients can become destabilized due to lack of timely medication & HSH staff support. Patients often experience fatigue, anxiety, and fear. The patient would be before the Judge perhaps very briefly, and then face the return trip to the hospital. After a long and traumatic trip of fifteen hours or more, HSH staff would then be faced with the task of re-stabilizing the patient, which could take weeks.

Mr. Akama also informed this writer about the use of manpower resources used for such hearings: typically, two sheriffs, one doctor, one social worker, and one witness in addition to the patient.

Mr. Akama was contacted for updated input for this report, and reiterated the

above issues. He continues to endorse video conferenced hearings as a more humane approach to engaging mentally ill defendants in the Court process.

When afforded the opportunity to face the Court via video conference, the mentally ill patient is able to face the Court in an environment which is comfortable and secure and all of the above issues are virtually eliminated. The patient's care continues without interruption and hospital staff is able to continue its support of the patient. The client is more reliably able to tolerate, and respond appropriately to, Court proceedings.

3. The monetary and other resource savings to parties and affected state or county agencies, including the Office of the Prosecuting Attorney, the Department of Public Safety, the Hawai'i Police Department, the Office of the Public Defender, and any other entity for which information is available:

Hearing cost savings vary, depending on the type of defendant, how many and what types of staff are involved, the hours of overtime Sheriffs may work, and the 'location of the transport, as follows:

	Airfare	Mileage	Per Diem	Sheriff's Overtime	TOTAL
Juvenile Detention	\$720 (2 sheriffs, 1 youth)		\$40	20 hours (Sheriffs are on call 24/7) \$148- \$1480	\$2240
Hawaii State Hospital, 704 hearings	\$720 (2 sheriffs, 1 patient)		\$40	5 hours \$148 - \$370	\$1130
Hawaii State Hospital, all other types of hearings	\$1440 (2 sheriffs, 1 witness, 1 doctor, 1 attorney, 1 patient)		\$40	5 hours \$148 - \$370	\$1850
Kona-Hilo transports (2 sheriffs)		\$130 round trip (240 miles)	\$40	4 hours \$148 - \$296	\$466
Interisland fransports	\$720 (2 sheriffs, 1 defendant)	Name of the last o	\$40	5 hours \$148 - \$370	\$1130

Airfare is calculated at \$120.00 per one-way ticket. Sheriff's overtime is calculated using an average hourly overtime pay rate of \$37.00 per hour, per Sheriff. Mileage is calculated by multiplying miles traveled by \$0.55 (standard mileage reimbursement).

The <u>total cost savings</u> in the year 2009, based on the data available, was <u>\$472,304.00</u>. The cost savings may not necessarily come out of Judiciary funds. Expenses not paid by the Judiciary come out of the State Budget and Finance funds. The Judiciary's awareness of the current economic conditions affecting the State and our nation have caused the Judiciary to implement a number of cost-cutting measures, including expanding the use of video conferencing among the islands.

These cost savings reflect monetary savings only. It would be difficult to quantify the societal savings to our respective communities. All facets of our government are facing staffing shortages. Thus, when sheriffs, doctors, social workers, and any other staff that may accompany a defendant to a face-to-face hearing are freed from this responsibility, they can instead focus on more important work which serves to increase community safety and client support.

Respectfully Submitted.

Christine Kefford

Program Specialist, Third Circuit Court

Date: January 4, 2010

ATTACHMENT I: The Numbers and Types of Matters Heard by Video Conference During the 2009 Term of the Video Conference Pilot Project

Type of Hearing	Video Conference Pilot Project Number of Hearings/Location of Hearings	
704 Hearing		
	11/HSH	11
	20/HCCC	
	2/OCCC	1 .
A&P (Arraignment and Plea)	2/Halawa	
	4/HSH	ł
	1/Kona <> Hilo Courts	29
A&P/STA (Arraignment and Plea/Status of		
Case)	1/HSH	1
Fitness		
Annual Prince Pr	7/HSH	7.
FOP (For Payment)	1/H6U	
· · · · · · · · · · · · · · · · · · ·	1/HSH	1
	10/DH	
	2/Kona <>Hilo Interim Home (Youth Shelter)	
Lienziana	2/ 1st CC	
Hearings	27/HSH	
* ,	1/5th CC	1
·	1/Halawa	
	1/HCCC	44
Juvenile Detention		
	83/DH	83
	1/Arizona	
	2/OCCC	
Motions	9/HSH	
Wildions	5/HCCC	
	3/Kona <> Hilo Courts	ĺ
	1/HYCF	21
Order to Show Cause	` ` ` ` ` ` ` ` ` ` ` ` ` ` ` ` ` ` ` `	
	2/HSH	2
PCR (Proof of Compliance on Conditional		
Release)	33/HSH	33
POC (Proof of Compliance)	 9/HSH	
- · · · - · · · · · · · · · · · · · · ·	an on	9
Probation Revocation	1/HSH	1
Re-sentencing	2/OCCC .	2
	1/Kona <> Hilo Courts	
Return on Bench Warrant	1/DH	
	3/OCCC	5

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Type of Hearing	Number of Hearings/Location of Hearings	
Return on Doctor's Report	5/HSH	. 5
	13/HSH 1/HYCF	
Review	2/Halawa	_
	3/HCCC 1/ 2nd CC	
Sentencing	1/ 5th CC 1/OCCC	21
STA/FOC (Status of Case/Continued for	1/Halawa	2
payment of the Criminal Injury Compensation Fee)	1/HSH	1
STA/PCR (Status of Case/Proof of Compliance on Conditional Release)	1/HSH	1
STA/FOP (Status of Case/For Payment)	1/HSH	. 1
STA (Status of Case)	67/HSH	67
Stipulation	3/HSH	3
Trials	2/HSH	2
TRO Violation	1/HSH	
	1/HCCC GRAND TOTAL	2 354

Legend:

1st CC - First Circuit Court, Oahu

2nd CC - Second Circuit Court, Maui 5th CC - Fifth Circuit Court, Kauai

DH - Detention Home, Oahu Halawa - Halawa Prison, Oahu

HCCC - Hawaii Community Correctional

Center, Hawaii Island

HSH - Hawaii State Hospital, Oahu

HYCF - Hawaii Youth Correctional Facility,

Oahu

OCCC - Oahu Community Correctional

Center

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ATTACHMENT II: IN-CUSTODY VIDEO CONFERENCES
2009
DH=Detention Home, Oahu; HSH≔Hawaii State Hospital, Oahu; HCCC=Hawaii Correctional, Hilo; OCCC≃Oahu Correctional, Oahu

FC - Kona	1 Hearing (Halawa) 5 Juv Detention (DH)	2 Hearings (from 1 st CC Courtroom) 1 Juv Det (DH) 2 Reviews (Halawa)	1 Hearing (from 5th CC Courtroom) 4 Juv Det (DH)	3 Juv Det (DH)	2 Hearings (from Hilo Interim Home) 4 Juv Det (DH)
		2 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1 T + 4		2 4. T 21
FC - Hilo	9 Juv Detention (DH).	5 Review (HSH) 4 Juv Detention (DH)	12 Juv Detention (DH)	2 Juv Detention (DH)	1 Juv Detention (DH)
DC - Kona	1 704-Review (HSH) 1 A&P (HCCC) 1 Mtn (HCCC)	1 A&P (HALAWA) 1 Mtn (HCCC) 2 OSC (HSH) 1 RBW (OCCC) 1 Rtn Dr's (HSH) 1 Review (HSH) 1 Sentencing (OCC	1 Mtn (OCCC) 1 Rtn Dr's (HSH)	2 704-Review (HSH) 2 A&P (OCCC) 1 Mtn (HCCC)	1 704-Review (HSH)
DC - Hilo	5 PCR (HSH) 1 POC (HSH) 1 Mtn (HSH) 3 STA (HSH) 1 STA/FOP (HSH)	5 STA (HSH) 2 PCR (HSH) 1 STA/PCR (HSH) 3 POC (HSH) 1 Viol/TRO (HSH)	1 STA (HSH) 2 PCR (HSH)	1A&P (HSH) 1 Hearing (HSH) 4 PCR (HSH) 1 POC (HSH) 5 STA (HSH)	1 A&P (HSH) 7 PCR (HSH) 2 STA (HSH)
CC - Kona	1 A&P (HCCC) 1 Mtn (HCCC) 1 Rtn Dr's (HSH)	1 A&P (Halawa) 3 Hearings (HSH) 1 RBW (OCCC)	1 A&P (OCCC) 1 A&P (Hilo CC) 1 Hearing (HSH) 1 Mtn (Hilo CC)	2 A&P (HCCC) 1 Mtn (HCCC)	1 Sentencing (Hala wa)
CC - Hilo	4 hearings (DH)	2 hearings (DH)	No video- conferenced hearings	No video- conferenced hearings	1 Mtn (OCCC) 1 Mtn (HSH)
	January	February	March	April	Мау

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2009

DH=Detention Home, Oahu; HSH=Hawaii State Hospital, Oahu; HCCC=Hawaii Correctional, Hilo; OCCC=Oahu Correctional, Oahu

	CC - Hilo	CC - Kona	DC - Hilo	DC - Kona	FC - Hilo	FC - Kona
June	1 Hearing (HSH) 1 Mtn (HSH)	2 A&P (HCCC) 1 Fitness (HSH) 1 Ret Dr's (HSH)	3 PCR (HSH) 5 STA (HSH)	1 704-Review (HSH) 3 A&P (HCCC) 1 Fitness (HSH)	Not in use - technical problems with equipment	4 Juv Det (DH)
July	3 Hearings (HSH)	1 A&P (HCCC) 1 Review (HSH) 1 A&P (HSH)	3 PCR (HSH) 3 POC (HSH) 8 STA (HSH)	1 A&P (HSH) 1 Fitness (HSH) 2 Review (HSH)	Not in use - technical problems with equipment	1 TRO Viol (HCCC) 1 RBW (DH) 1 Juv Det (DH)
August	3 Hearings (HSH)	1 A&P (HCCC) 1 Mtn (Hilo CC) 1 Mtn (HSH) 1 Resent (OCCC) 1 Review (HSH)	1 FOP (HSH) 1 STA/FOC (HSH) 1 POC (HSH) 1 A&P/STA (HSH) 7 STA (HSH)	1 A&P (HCCC) 1 Mtn (Hilo CC) 1 Mtn (HSH) 1 Re-sentencing (OCCC) 2 Stip (HSH)	Not in use - technical problems with equipment	1 Juv Det (DH)
September	6 Hearings (HSH)	2 A&P (HCCC) 2 Mtn (HSH)	1 Mtn (HSH) 3 PCR (HSH) 10 STA (HSH)	2 A&P (HCCC) 1 Fitness (HSH) 1 Stip (HSH)	6 Juv Det (DH)	5 Juv Det (DH) 1 Con't Hearing (DH) 1 Mtn (HYCF) 1 Review Hearing (from 5th CC Courtroom)
October	1 Trial (HSH)	3 A&P (HCCC) 1 Hearing (HCCC)	2 Hearings (HSH) 2 PCR (HSH) 7 STA (HSH)	2 Reviews (HSH) .1 Probation Revo. (HSH)	5 Juv Det (DH) 1 Review (HSH) 1 Mtn (HSH)	No video- conferenced hearings

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2009 DH=Detention Home, Oahu; HSH=Hawaii State Hospital, Oahu; HCCC=Hawaii Correctional, Hilo; OCCC=Oahu Correctional, Oahu

	CC - Hilo	CC - Kona	DC - Hilo	DC - Kona	FC - Hilo	FC - Kona
No video- conferenc hearings	No video- conferenced hearings	1 A&P (HCCC) 1 Mtn (Arizona) 1 Review (from 2nd CC Courtroom)	11 STA (HSH) 1 Hearing(HSH) 1 PCR (HSH) 1 Motion (HSH)		4 Juv Det (DH) 1 Mtn (HSH) 1 Ret 704 (HSH)	2 Juv Det (DH) 1 RBW (Hilo CC)
2 He 1 Tri	2 Hearings (HSH) 1 Trial (HSH)	1 RBW (OCCC) 2 Hearings (HSH)	2 Hearings (HSH) 3 STA (HSH) 1 PCR (HSH)	1 Fitness (HSH) 1 704 Review (HSH)	3 Ret 704 (HSH) 9 Juv Det (DH)	3 Hearings (DH) 1 Juv Det (DH) 2 Review (HCCC) 1 Review (HYCF)
6/DH X \$4320 19/HSF \$35, 15 \$1130	6/DH X \$720 = \$4320 19/HSH X \$1850 = \$35,150 1/OCCC X \$1130 = \$1130	2/Halawa X \$1130 = \$2260 16/HCCC X \$466 = \$7456 15/HSH X \$1850 = \$27,750 4/OCCC X \$1130 = \$4520 1/Hilo CC = \$466 1/Znd CC = \$1130	123/HSH X \$1850 = \$227,550	5/704 X \$1130 = \$5650 22/HSH X \$1850 = \$40,700 1/Halawa X \$1130 = \$1130 \$1130 6/OCCC X \$466 = \$460 6/OCCC X \$1130 = \$460	4/704 X \$1130 = \$4520 57/DH X \$720 = \$41,040 8/HSH X \$1850 = \$14,800	36/DH x \$720 = \$25,920 3/Halawa X \$1130 = \$3390 4/HCCC X \$466 = \$1864 2/Hilo Interim Hm X \$466 = \$932 2/HYCF X \$1130 = \$2260 1/Hilo CC = \$466 2/1st CC = \$2260
\$40	\$40,600.00	\$45,582.00 Savings not calculated: (1) hearing from Arizona	\$227,550.00	\$58,860.00	\$60,360.00	\$39,352.00

GRAND TOTAL SAVINGS: \$472,304.00

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DH≃Detention Home, Oahu; HSH=Hawaii State Hospital, Oahu; HCCC=Hawaii Correctional, Hilo; OCCC≃Oahu Correctional, Oahu

LEGEND.

A&P/STA= Arraignment and Plea/Status of Case S A&P = Arraignment and Plea

FOP = For Payment

Juv Det = Juvenile Detention

PCR = Proof of Compliance of Conditional Release Mtn = Motion

POC= Proof of Compliance

OSC = Order to Show Cause

RBW = Return on Bench Warrant
STA = Status of Case
STA/FOC = Status of Case/Continued for Payment of the Criminal Injury Compensation Fee
STA/FOP = Status of Case/For Payment
STA/FOP = Status of Case/For Payment

Stip = Stipulation

TRO Viol = Temporary Restraining Order Violation

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