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IN THE SUPREME COURT OF THE STATE OF HAWAI'I

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STATE OF HAWAI'I,
Respondent/Plaintiff-Appellant,

VS.

HERMAN DECOITE,
Petitioner/Defendant-Appellee.

SCWC-30186

CERTIORARI TO THE INTERMEDIATE COURT OF APPEALS (ICA NO. 30186; FC-CR NO. 09-1-0127(4))

FEBRUARY 28, 2014

DISSENTING OPINION BY POLLACK, J.

I respectfully disagree with the majority's holding that as a <u>matter of law</u> "an alleged two-year period of domestic abuse could not be charged on a continuing course of conduct theory." Majority Opinion at 1-2. Additionally, I disagree with the majority's conclusion that "physical abuse," under Hawai'i

Revised Statutes (HRS) § 709-906(1) (Supp. 2006), "is conduct that is necessarily discrete and episodic." Id. at 5. In my view, the new "temporally discrete episodic" test set forth by the majority will hamper, in certain circumstances, prosecution of a charge of abuse of family or household members and cause uncertainty in the trial courts in applying the new standard.

Consequently, I agree with that portion of the Intermediate Court of Appeals' (ICA) ruling, which held that the circuit court erred in dismissing the complaint based on its determination that abuse of family or household members was not a continuing offense. However, because the dismissal of the complaint also rested on the circuit court's determination that the complaint was brought beyond the statute of limitations and the court made no findings of facts as required by Rule 12(e) of the Hawai'i Rules of Penal Procedure (HRPP), I believe the case should be remanded to the circuit court to enter findings as the court's ruling is essentially unreviewable in its current form.

HRS \S 709-906(1) provides, in relevant part:

It shall be unlawful for any person, singly or in concert, to physically abuse a family or household member[.]

HRS § 709-906 was revised in 2002 and 2006. See HRS § 709-906 (Supp. 2010). None of the relevant portions of HRS § 709-906 were altered from February 1, 2005, through June 1, 2007, the period Decoite was charged with violating HRS § 709-906. HRS § 709-906 (Supp. 2002); HRS § 709-906 (Supp. 2006).

I.

Whether statutory construction permits a "continuous offense" to be charged as a particular criminal offense is a question of law. It is therefore entirely separate from the question of fact of whether a defendant's conduct in a particular case constitutes a continuing offense. The determination in a particular case, which may include the question of whether the act or series of acts were motivated by a "single impulse," see infra, must be reserved for the finder of fact.

Α.

As to whether a particular criminal offense can be charged as a continuous offense as a matter of law, we look first to the provisions of the statute. "Conduct" is defined as "an act or omission, or, where relevant, a series of acts[.]"

HRS § 701-118(4). "An offense is committed either when every element occurs, or, if a legislative purpose to prohibit a continuing course of conduct plainly appears, at the time when the course of conduct . . . is terminated." HRS § 701-108(4).

An offense that may be charged as a continuing offense permits <u>culpable acts to be charged as separate offenses or as a continuing offense</u>. The acts may be charged by the prosecutor as a continuing offense when the defendant's conduct is alleged to be motivated by a single intention, one general impulse and one plan. When each act is alleged by the prosecutor to have been

committed with a separate intent, then each act may be brought as a separate offense. "The State generally has wide discretion in bringing criminal charges." State v. Decoite, SCWC-30186, 2013 WL 1759007 (App. Apr. 24, 2013) at *7 (citing State v. Radcliffe, 9 Haw. App. 628, 639-40, 859 P.2d 925, 932 (1993) and United States v. Batchelder, 442 U.S. 114, 124 (1979) ("Whether to prosecute and what charge to file or bring ... are decisions that generally rest in the prosecutor's discretion.")

В.

The test for determining whether a crime can be charged as a "continuing course of conduct" offense is whether the plain language of the statute describes conduct that can extend beyond "isolated moments," and whether the legislature intended the crime to be treated as such. For instance, in State v. Martin, 62 Haw. 364, 616 P.2d 193 (1980), the language of the theft statute was held to have manifested an intent to allow the conduct to be charged as continuing by the plain language of the statute:

The language of the theft statute plainly manifests a legislative intent to prohibit continuing conduct since two elements of the pertinent crime . . . involve $\underline{\text{conduct that}}$ $\underline{\text{can extend beyond isolated moments}}[.]$

Id. at 371-72, 616 P.2d at 198 (per curium) (emphasis added). In
Martin, the issue presented was whether a defendant could be
properly charged with theft in the first degree as a continuing

course of conduct when the defendant had misrepresented her marital and employment status in order to receive public assistance benefits. Id. at 367, 371-72, 616 P.2d at 196, 198. The language identified by the court as indicative of conduct that could extend beyond isolated moments was "deception and the exercise of control over the property of another, . . . particularly the former." Id. at 371, 616 P.2d at 198. For instance, the court hypothesized that "[c]onduct deceptive enough to effect grand theft may often entail elaborate schemes of extended conduct." Id. at 364, 371-72, 616 P.2d at 198.

The majority recognizes that crimes can be charged as a continuous offense in a variety of circumstances, including theft in the first degree, theft of a firearm, manufacturing a dangerous drug, and attempted murder. Majority Opinion at 6-7. In addition, examples of crimes that may be charged as continuing offenses include first degree murder, first degree robbery, and under certain circumstances, kidnapping. State v. Arceo, 84 Hawai'i 1, 18, 928 P.2d 843, 860 (1996). Each of these offenses

In <u>State v. Rapoza</u>, 95 Hawaiʻi 321, 22 P.3d 368 (2011), the court explained that the definition of the offenses of attempted second degree murder, attempted first or second degree assault, or first degree reckless endangering, as to which Rapoza was tried, did not "preclude the prosecution from proving that the requisite conduct element was committed by a series of acts constituting a continuous course of conduct." <u>Id.</u> at 330, 22 P.3d at 977. In <u>State v. Apao</u>, 95 Hawaiʻi 440, 24 P.3d 32 (2001), we held that terroristic threatening in the second degree and unlawful imprisonment in the second degree were not defined in such a way as to preclude charging this crime as continuing offenses. Id. at 447-450, 24 P.3d at 39-42.

has been held to manifest a plain intent to allow treatment as a continuing course of conduct. See id. at 19, 928 P.2d at 861.

In <u>Arceo</u>, by contrast, the structure of the statute did, in fact, preclude charging separate acts of sexual assault as a continuing offense. <u>Arceo</u>, 84 Hawai'i at 21-22, 928 P.2d at 863-64. In Arceo, we noted that

In order to underscore its intent that each distinct sexual offense be subject to separate punishment, the legislature added a definition of "sexual penetration" to HRS § 707-700 . . . which provides, inter alia, that for purposes of this chapter, each act of sexual penetration shall constitute a separate offense. [1986 Haw. Sess. L. Act 314], § 48 at 615. The new definition clarified that, even though rape and sodomy were renamed sexual assault offenses, the prosecutors could still multiple charge a defendant for each act of penetration.

Id. at 19, 928 P.2d at 861 (brackets and quotations marks omitted) (citing Hse. Conf. Comm. Rep. No. 51-86, in 1986 House Journal, at 938; Sen. Conf. Comm. Rep. No. 51-86, in 1986 Senate Journal, at 748). Further, although HRS § 701-109(1)(e) prohibits multiple convictions where the defendant's actions constitute an uninterrupted and continuing course of conduct, "[t]his prohibition . . . does not apply where these actions constitute separate offenses under the law." Arceo, 84 Hawai'i at 21, 928 P.2d at 863 (emphasis omitted).

The majority cites to the <u>Martin</u> "single impulse" rule for defining a continuing offense. Majority Opinion at 6.

<u>Martin</u> adopted the rule from California. <u>Martin</u>, 62 Haw. at 368-69, 616 P.2d at 197. California has accepted that spousal abuse

and child abuse may be charged as continuing offenses. People v. Hamlin, 170 Cal. App. 4th 1412, 1428-29, 98 Cal. Rptr. 3d 402, 416-17 (2009).

In <u>Hamlin</u>, California considered whether torture could be charged as a continuing conduct offense. The focus of the <u>Hamlin</u> court's determination of whether torture could be charged as a continuing offense concentrated on whether the language describing the offense necessarily <u>precluded</u> a continuing offense charge. The court noted that the relevant California law regarding torture

does not require the intent to cause or the actual causing of prolonged pain. But that is not the same thing as saying the prosecution is <u>precluded</u> from proving [prolonged] pain by a course of conduct occurring over time.

Hamlin, 170 Cal. App. 4th at 1427, 89 Cal. Rptr. 3d at 415
(emphasis added) (citations omitted).

The court went on to describe the rationale for allowing the prosecution's use of a continuing course of conduct charge, which was to permit a jury to find a defendant guilty of conduct without coming to a unanimous decision on which particular conduct constituted the crime.

Decisions on the continuous course of conduct exception [to the jury unanimity rule] have focused on the statutory language in an attempt to determine whether the Legislature intended to punish individual acts or entire wrongful courses of conduct. Certain verbs in the English language denote conduct which occurs instantaneously, while other verbs denote conduct which can occur either in an instant or over a period of time. In the latter situation, where the statute may be violated by a single act or repetitive or continuous conduct, and the charging instrument alleges a

course of conduct in statutory terms which occurred between two designated dates, the issue before the jury is whether the accused is quilty of a course of conduct, not whether he committed a particular act on a particular day.

Id. at 1427-28, 98 Cal. Rptr. at 415-16 (citations, quotation marks, ellipses, and brackets omitted) (emphasis added). Hawai'i has adopted a similar rule. "[A]specific unanimity instruction is not required if the conduct element of an offense is proved by the prosecution to have been a series of acts constituting a continuous course of conduct and the offense is statutorily defined in such a manner as to not preclude it from being a 'continuous offense.'" State v. Rapoza, 95 Hawai'i 321, 330, 22 P.3d 968, 977 (2001). As we explained in State v. Apao, 95 Hawai'i 440, 24 P.3d 32 (2001),

conduct can either represent "separate and distinct culpable acts" or an uninterrupted continuous course of conduct, but not both. . . . [A] specific unanimity instruction is not required if (1) the offense is not defined in such a manner as to preclude it from being proved as a continuous offense and (2) the prosecution alleges, adduces evidence of, and argues that the defendant's actions constituted a continuous course of conduct

Id. at 447, 24 P.3d at 39.

Therefore, crimes \underline{may} be charged as continuing conduct offenses where the language of the statute contemplates conduct that extends beyond isolated moments.³ In contrast, conduct may

We have also stated that a crime may be charged as a continuing offense "so long as an offense is not statutorily defined in such a manner as to provide that the requisite conduct element <u>cannot</u> be satisfied by a series of acts constituting a continuous course of conduct[.]" <u>See Rapoza</u>, 95 Hawai'i at 330, 22 P.3d at 977 (emphasis added); <u>see also Apao</u>, 95 Hawai'i at

not be charged as a continuing offense if the conduct itself is defined in such a manner that distinct acts are prescribed as separate offenses. Arceo, 84 Hawai'i at 21-22, 928 P.2d at 863-64.

i.

The title of the offense "Abuse of family or household members" suggests a continuing offense. Abuse means "[t]o damage (a thing); [t]o depart from legal or reasonable use in dealing with (a person or thing); to misuse; [t]o injure (a person) physically or mentally." Black's Law Dictionary 11 (9th ed. 2009). Words such as "dealing with" or "misuse" may encompass a singular action or multiple actions. Therefore, the title "abuse" conveys inclusion of conduct that is durational.

Turning to the language of the statute, HRS \S 709-906(1) sets forth the proscribed conduct, inter alia, to

^{447, 24} P.3d at 39 (holding that a crime may be charged as a continuous offence so long as "the offense is not defined in such a manner as to preclude it from being proved as a continuous offense").

Although the circuit court found that abuse of family or household members was not a continuing offense, the court stated:

If you were to ask any person: Can an abuse or can a physical abuse, which is the term we are looking at, physical abuse, can that extend beyond isolated moments? I think the answer is yes. The short answer to that is yes. I don't even think the defense would disagree that that would be possible and that that could -- I don't believe, however, that that is the only factor that the Court needs to determine, or as the State says, to test. And I make that finding as clear as I can on the record so that, again, this matter can be appealed.

"physically abuse" a family or household member. This court defined the term "physically abuse" as "to maltreat in such a manner as to cause injury, hurt, or damage to that person's body." State v. Nomura, 79 Hawai'i 413, 416, 903 P.2d 718, 721 (App. 1995). Maltreat means to "treat badly" and is synonymous with "mistreat." State v. Samter, 479 P.2d 237, 239 (Or. App. 1971). Under the District of Columbia Code, maltreat means to "treat roughly or unkindly; abuse" and includes any act of maltreatment, not limited to physical torture or beating. Bradley v. United States, 856 A.2d 1157, 1162 (D.C. 2004). See also State v. Danforth, 385 N.W.2d 125, 130 (Wis. 1986) (defining maltreat to mean "to treat badly or to abuse another"). Mistreatment and maltreatment are all forms of conduct that may extend beyond isolated moments. Therefore, the term "physically abuse," was defined by this court in a manner that allows "continuous conduct."

Further, the plain language of HRS § 709-906 indicates that the offense is potentially continuous. For instance, subsections (2) and (3) refer to abuse as ongoing conduct.

- 2. Any police officer, with or without a warrant, may arrest a person if the officer has reasonable grounds to believe that the person is physically abusing, or has physically abused, a family or household member and that the person arrested is guilty thereof.
- 3. A police officer who has reasonable grounds to believe that the person <u>is physically abusing</u>, or <u>has physically</u> <u>abused</u>, a family or household member shall prepare a written report.

HRS §§ 709-906 (2)-(3) (emphases added). Thus, Section 709-906 defines the offense: in the present tense, "is physically abusing"; in the past tense, "has physically abused"; and in the infinitive form, "to physically abuse." HRS § 709-906(1)-(3). Therefore, because the statute provides that a person could "physically abuse," be "physically abusing," and have "physically abused" another person, it contemplates that physical abuse can extend beyond isolated moments.

Similarly, the offense of abuse of family or household members provides a list of potential actions that an officer may take if there are "reasonable grounds to believe that there was physical abuse or harm inflicted by one person upon a family or household member, regardless of whether the physical abuse or harm occurred in the officer's presence." HRS § 709-906(4). The phrase "physical abuse or harm" is broader than an isolated incident. Harm incorporates "injury, loss, damage; material or tangible detriment." Black's Law Dictionary 784 (9th ed. 2009). The term "physical abuse or harm" or "physically abuse or harmed" appears seven times in the statute, indicating that the section contemplates conduct that extends beyond isolated moments. HRS \$\$ 709-906(4)(a)-(b), (e), (10), (14).

Furthermore, the statute empowers police to order a person whom the police reasonably believe to represent a danger of "further physical abuse or harm being inflicted . . . upon a

family or household member" to leave the premises for 48 hours.

HRS § 709-906(4)(b) (Supps. 2002, 2006) (emphasis added).⁵ If

the person refuses to leave or reinitiates contact, the police

are empowered to arrest the person "for the purpose of preventing

further physical abuse or harm to the family or household member.

HRS 709-906(4)(e) (emphasis added). The use of "further" clearly suggests conduct of an on-going nature.

Therefore, the plain language of HRS \S 709-906(1) encompasses "conduct that can extend beyond isolated moments."

ii.

The underlying legislative intent of HRS § 709-906 also supports the interpretation of abuse of a family or household members as an offense of a potentially continuous course of conduct. In addressing legislative intent, the majority's sole contention is that the graduated penalty provisions of HRS § 709-906 is evidence that the legislature intended "repeated acts of abuse to be treated as separate crimes." Majority Opinion at 11. However, the title of the provision "Abuse of Family or Household Members," in concert with the statutory provisions, signals the legislature's appreciation of the unique family and household

In 2013, the legislature increased the cooling off period from 24 to 48 hours. HRS \S 709-906(4)(b)(Supp. 2013). At the time of the alleged conduct herein, the cooling off period was 24 hours.

setting and the need to address these inherently continuous relationships.

First, the graduated penalty provisions were added in 1992, nineteen years after the statute was first adopted in 1973. 1992 Haw. Sess. Laws Act 290, § 7 at 750; HRS § 709-906. It is unlikely that the penalty enhancements were intended to redefine the offense to one that could not be defined as continuing. These provisions reflect the legislature's intent to increase deterrence, "rather than an intent to influence the State's charging decisions." State v. Decoite, No. 30186, 2013 WL 1759007, at *6 (App. Apr. 24, 2013). Further, the graduated penalty provisions are not separately enumerated offenses, as in Arceo.

Second, foreclosing the option of filing a continuous charge frustrates legislative intent to increase deterrence.

Considering the scope of practically limitless factual scenarios, permitting the charging of abuse of family or household members as a continuing offense enhances deterrence in accordance with the legislature's intent.

It would appear that the State would seek greater penalties and likelihood of conviction rather than less.

Continuous offense charges, as opposed to multiple charges based upon separate conduct, are inherently more difficult to prove.

The consequences of failure are much greater because the

defendant may be acquitted of all the charged conduct instead of being acquitted of one or more, but not all, of the charges.

Therefore, prosecutors are unlikely to charge acts separate in time as a continuing offense unless the evidence lends itself to being interpreted in a manner that indicates that the acts were motivated by a one intention, one general impulse and one plan. However, the majority's new "temporally discrete episodic" rule restricts the State's flexibility to prosecute abusive conduct in the manner the conduct was manifested.

Third, the structure of HRS § 709-906 indicates that the legislature recognized the unique features of domestic violence, which inherently involves continuous relationships and the potential of repeated acts. For example, the statute provides for a unique "cooling off" period, under which police, without a warrant, may order a person reasonably believed to have abused a family or household member to leave the premises for 48 hours. For example, the statute provides for a unique "cooling off" period, under which police, without a warrant, may order a person reasonably believed to have abused a family or household member to leave the premises for 48 hours. For example, the statute provides in establishing the cooling-off period.

[First,] to separate the abused and abusive parties to allow tempers to cool and to prevent further abuse against the abused party; and [second] to allow the abused party time to seek a temporary restraining order or alternative shelter. The legislature also recognized that domestic violence was a growing community problem and desired to provide the police with the resources to protect the abused spouse or household member from escalating violence which might result in that individual's death or serious injury.

⁶ <u>See</u>, supra, note 5.

State v. Kapela, 82 Hawai'i 381, 391, 922 P.2d 994, 1004 (App. 1996) (emphasis added). In this context "escalating violence" must be viewed as conduct that the legislature recognized continued beyond the time the police were present. Similarly, one legislator observed:

Now, truly, we as a society are beginning to recognize that the cooling[-]off period isn't just for Daddy to cool down. The cooling[-]off period is necessary so that the woman can get a temporary restraining order to keep him away from her so he doesn't continue beating her and the kids. It's necessary for her to get legal counsel. It's necessary for her to find alternative shelters instead of going into the homeless environment.

Id. (quoting 1991 House Journal at 326-27). Therefore, by providing what amounts to an on-demand temporary restraining order (TRO) to police, the legislature recognized that domestic violence is a non-discrete offense; that is, because of the potential of the continuous nature of domestic violence it was necessary to provide police with a device to immediately remove suspected abusers from the home, based only on suspicion and even without a warrant or hearing.

Therefore, the legislature recognized the risk of the continuing nature of domestic abuse and it seems unlikely that the legislature intended to foreclose the possibility of the State's prosecution of abuse as a continuous conduct offense, based upon an artificial time period.

In sum, the history and language of HRS \S 709-906 strongly suggests that the legislature recognized the continuous

nature of domestic violence, and hence supports the conclusion that a continuous charge is allowed.

II.

The majority advances two additional arguments in support of its position. Under both arguments, however, the majority's arguments substitute a conclusion of fact, for one of law.

First, the majority relies on the State's sample testimony from another case of a person who works in the field of domestic violence to illustrate situations of repetitive domestic abuse in cycles. That transcript, attached as Exhibit "B" to the State's Memorandum in Opposition to Defendant's Motion to Dismiss the Complaint (Memorandum in Opposition), described a typical cyclical pattern of abuse in which abuse is followed by attempts at reconciliation.

The majority concludes that "this characterization of serial abuse does not fit with the definition of a continuing offense, which requires a single, uninterrupted criminal impulse." Majority Opinion at 9-10.

The "single impulse" test is derived from $\underline{\text{Martin}}$, in which we said

 $^{^{7}\,}$ The transcript was not admitted into evidence at the hearing, and therefore the basis for the majority's reliance upon it is unclear.

the applicable test in determining whether there is a continuing crime is whether the evidence discloses one general intent or discloses separate and distinct intents[.] [I]f there is but one intention, one general impulse, and one plan, even though there is a series of transactions, there is but one offense.

Martin, 62 Haw. at 368, 616 P.2d at 196 (quotation marks omitted) (quoting People v. Howe, 99 Cal.2d 808, 818-19, 222 P.2d 969, 976 (1950)). In Martin, we did not conclude that the relevant offense in that case was a continuing crime in all circumstances as a matter of law, but rather as applied to the particular facts. "Applying this analysis, we find but one intention and plan here and thus conclude there was one offense." Martin, 62 Haw. at 369, 616 P.2d at 197 (emphasis added). Therefore, the "single impulse" test should be applied to the facts of a particular case, but should not be used to foreclose, as a matter of law, the potential of charging conduct as a continuing offense based upon the time proximity of the acts.

Second, the majority states that, "the single impulse underlying a continuing offense must be a criminal impulse."

Majority Opinion at 10. The majority then concludes that because the impulse posited by the State—a desire for power and control in a relationship—is not criminal, then the crime cannot be charged under the continuing conduct theory. Majority Opinion

The majority states that "the State has posited that a serial abuser is motivated by a single continuous impulse [of psychological abuse.] However, the <u>actus reus</u> of HRS \S 709-906(1) is physical abuse. HRS 709-906(1) (continued...)

at 11-12. However, whether or not a defendant's intent is criminal is a factual matter relevant to determining whether a particular series of acts by a defendant may be deemed continuous. This court should not determine as a matter of law whether future defendants have or do not have criminal intent to engage in continuing conduct depending upon the time period of the abuse.

III.

The majority concludes that, as a matter of law, "an alleged two-year period of domestic abuse could not be charged on a continuing course of conduct theory." Majority Opinion at 1-2. Consequently, the majority's decision creates a test of "temporal discreteness" such that a series of criminal episodes not in sufficient temporal proximity, could not, as a matter of law, have been committed with "one intention, one general impulse, and one plan. It is unclear to me why this is true, and equally unclear is what will be the proximity dividing line? Are temporally discrete episodes of physical abuse that occur several hours, weeks, or days apart, as opposed to several months as in this case, also precluded from being charged as a continuous offense?

⁸(...continued) does not contemplate psychological abuse." Majority Opinion at 11. As the "single impulse" test is a measurement of the state of mind of a defendant, this seems to conflate actus reus and mens rea.

In my view, the determination in a particular case, as to whether the act or series of acts were motivated by a "single impulse," is reserved for the finder of fact based on the evidence produced at the trial. The new test will increase uncertainty, and force trial courts, and eventually this court, to decide whether episodes are sufficiently temporally proximate to survive a dismissal motion as a matter of law.

Additionally, I disagree with the majority's conclusion that "physical abuse," under HRS § 709-906(1), "is conduct that is necessarily discrete and episodic." Majority Opinion at 5. Whether conduct is continuing is dependent upon the single impulse test that evaluates the state of mind of a defendant, and is not based upon a court determination of an acceptable time frame for commission of a continuing offense.

Further, it would appear on its face that the "temporally discrete" test is not necessarily limited to the offense of abuse of family or household members, but may apply to any crime charged as a continuing offense, multiplying the temporal determinations that our courts may be forced to parse and adjudicate.

Finally, it is always the State's responsibility to prove beyond a reasonable doubt that the facts demonstrate "one intention, one general impulse, and one plan" in order to constitute a continuing course of conduct. Adding the

"temporally discrete" test adopted by the majority may create an additional burden for the State, even assuming that the issue of temporal proximately has been determined as a matter of law.

Accordingly, the time gap between any set of discrete episodes alleged as a continuing course of conduct should not be predetermined by this court to be barred as a matter of law.

This is especially true in light of the fact that HRS § 709-906 clearly indicates an intent to allow criminality to be ascribed to a continuous course of abusive conduct.

IV.

On April 3, 2009, the prosecution in its written complaint alleged a continuing conduct offense against Decoite. The complaint stated as follows:

That during or about the period between February 1, 2005, through June 1, 2007, <u>inclusive</u>, <u>as a continuing course of conduct</u>, in the County of Maui, State of Hawaii, HERMAN DECOITE did intentionally, knowingly or recklessly engage in and cause physical abuse of a family or household member, to wit, [the complainant], thereby committing the offense of Abuse of Family or Household Member in violation of Section 709-906 of the Hawaii Revised Statutes.

(Emphasis added).

Abuse of family or household members is a misdemeanor offense for a first or second offense. HRS \$ 709-906(5). A

prosecution for a misdemeanor offense must commence within two years after it is committed. 9 HRS 701-108(2)(e).

Since the complaint was filed on April 3, 2009, the statute of limitations on conduct before April 3, 2007 had expired in the absence of the allegation of criminal conduct beginning February 1, 2005 through June 1, 2007.

Therefore, in order for the continuing course of conduct charge to fall within the limitation period, the State was required to show evidence of specific conduct that occurred between April 3, 2007 and June 1, 2007.

Α.

At the hearing on Decoite's Motion to Dismiss the Complaint (Motion to Dismiss), Decoite argued that the State was attempting to circumvent the applicable statute of limitations by charging the offense as a continuing course of conduct. Decoite stated to the court that the discovery provided by the State consisted of police reports regarding two incidents that occurred on November 29, 2006 and March 13, 2007, and "the State makes mention of multiple abuses in its memorandum in response to the

 $^{^{9}}$ $\,$ HRS $\$ 708-108(3) provides exceptions to the statute of limitations that are not relevant here.

Compare the continuing offense charge in the case with that in $\underline{\text{Martin}}$, where the date of last false statement of public assistance eligibility within the theft limitation period was definitive in establishing that the continuing course of conduct charge was timely. 62 Haw. at 372, 616 P.2d at 198.

defendants motion to dismiss [but] [n]one of these abuses have been documented in [] discovery[.]"¹¹ The State responded that "if you are going to have a valid continuing course of conduct charge, whatever the last event is, that's when the statute of limitations starts." The State also noted that it had "presented some new materials this time in analyzing the issue."

Apparently, the prosecutor was referencing the exhibits that were attached to the Memorandum in Opposition: a temporary restraining order (TRO) filed on July 9, 2009, attached as "Exhibit A," and a transcript from another case of an individual who worked in the field of domestic violence, attached as Exhibit "B." Neither the TRO nor the transcript was admitted into evidence at the hearing.

The circuit court in granting the Motion to Dismiss based its ruling both on its conclusion that HRS § 709-906 does not allow a continuing offense to be charged and premised upon a violation of the statute of limitations.

The Court also finds that that is - there was no intention that the statute of limitations be extended to allow for this type of charging, nor was it intended that the State be allowed to introduce in evidence that would not ordinarily be allowed into the trial by merely charging the earlier conduct being able to get before the jury evidence of past behavior that might - that if charged this way, would, of course, be relevant for the State's proof, but if charged the way the Court believes the Legislature intended it to be

The police reports pertaining to the incidents on January 29, 2006 and March 13, 2007 predate April 3, 2007, and therefore do not evidence conduct within the limitations period.

charged, that very same evidence would not be allowed in in a trial.

(Emphasis added). As stated, the court's ruling was based on a legal determination, and no findings of facts were rendered.

[T]he court does not agree that this statute can be charged or should be charged as a continuing course of conduct, and for that reason the Court grants the defense's motion to dismiss without prejudice, to dismiss the charge brought. The Court bases that on an invalid charge, as well as the statute of limitations on that - on some of those - on some of that period.

(Emphasis added)

The court also did not make any factual findings with regard to the statute of limitations violation in its Conclusions of Law and Order Granting Defendant's Motion to Dismiss Complaint (Conclusions and Order), filed October 23, 2009.

While it is my view that the ICA correctly concluded that abuse of family or household members is a continuing offense, I believe that the ICA should not have rendered its own decision on the statute of limitations issue in light of the state of the record. The ICA held as follows:

Here, in opposition to Decoite's motion to dismiss, the State proffered evidence that during the period alleged in the complaint, Decoite had engaged in continuous and repeated acts of violence against the CW, as well as expert testimony that abusive relationships involve a pattern and cycle of violence in which the batterer is attempting to exercise power and control over his or her partner. Under the circumstances of this case, we cannot say that the State's charge against Decoite for violating HRS § 709-906(1) as a continuous course of conduct was impermissible.

 $^{^{12}\,}$ The court's Conclusion and Order did not reference the statute of limitations violation at all.

. . . .

Of course, to avoid being barred by the statute of limitations, the State will have to prove that Decoite committed the alleged offense through a course of conduct which continued into the limitations period. Based on the existing record, we cannot say that the State will be unable to meet this burden.

<u>Decoite</u>, 2013 WL 1759007, *7 (App. Apr. 24, 2013) (emphases added). In light of the record, the ICA erred in reaching a determination upon the statute of limitations challenge by Decoite.

HRPP Rule 12(e) provides as follows:

(e) Ruling on motion. A motion made before trial shall be determined before trial unless the court orders that it be deferred for determination at the trial of the general issue or until after verdict; provided that a motion to suppress made before trial shall be determined before trial. Where factual issues are involved in determining a motion, the court shall state its essential findings on the record.

HRPP Rule 12(e) (Emphasis added.) In this case, factual issues were necessarily involved in determining the motion to dismiss for an alleged violation of the statute of limitations. To resolve the motion to dismiss upon the statute of limitations ground, the court was required to determine whether the State would be able to adduce evidence of an incident of abuse that had occurred during the period between April 3, 2007 and June 1, 2007. The lower court did not make such a determination,

The ICA relied upon Exhibits A and B, which were not submitted into evidence at the motion to dismiss. The Hawaiʻi Rules of Evidence of (HRE) are applicable to HRPP Rule 12(b) motions, including a pretrial motion to dismiss for a violation of the statute of limitations. See Hawaiʻi Rules of Evidence Rule 1101.

despite separately granting the Motion to Dismiss based on a statute of limitations violation. It was incumbent upon the court to make factual findings pertaining to its statute of limitations ruling, as the court's decision should have been dependent upon such findings.

In <u>State v. Anderson</u>, 67 Haw. 513, 693 P.2d 1029 (1985), the validity of the search and seizure depended on the weighing of a myriad of factual determinations. The lower court, however, made no findings of fact. This court concluded that it was not possible to determine the factual basis for the lower court's ruling.

Hawaii Rules of Penal Procedure (HRPP) Rule 12(e)) states that "[w]here factual issues are involved in determining a motion, the court shall state its essential findings on the record." It is without dispute that the trial court failed to make any findings. It is also without question that this court has the responsibility of reviewing decisions of the lower courts. Hawaii Revised Statutes (HRS) § 602-5 (Supp. 1984). Because such findings are imperative for an adequate judicial review of a lower court's conclusions of law, we hold that cases will be remanded when the factual basis of the lower court's ruling cannot be determined from the record.

Id. at 514, 693 P.2d at 1030 (emphasis added). Accordingly, the case was remanded to the circuit court for further proceedings.

Id. See also State v. Hutch, 75 Haw. 307, 861 P.2d 11 (1985)

(defendant's HRPP 48(b) motions were demonstrably "pretrial motions" within the meaning of HRPP 12(b) and the lower court erred in denying the motions without stating the essential findings on the record in accordance with HRPP 12(e) and thus the

lower court's order was vacated and remanded for entry of findings); State v. Reed, 70 Haw. 107, 762 P.2d 803 (1988) (holding that additional fact-finding was necessary to resolve the legality of the contraband seizure, and case remanded to lower court to issue findings and conclusions).

Factual "findings are imperative for an adequate judicial review of a lower court's conclusions of law."

Anderson, 67 Haw. at 514, 693 P.2d at 1030 (1985). It appears that the ruling in this case was based on a legal determination rather than a factual determination. Thus, the ICA should not have resolved the statute of limitation issue on appeal, without the circuit court having rendered factual findings.

В.

Accordingly, I believe that the ICA judgment should be affirmed to the extent that it vacated the order of dismissal, but the case should be remanded to the circuit court to enter factual findings regarding Decoite's motion to dismiss for violation of the statute of limitations.

/s/ Richard W. Pollack